



Background

The purpose of the **New York Workers' Compensation Payroll Limitation Program** is to provide a more equitable distribution of premium between high wage paying employers and low wage paying employers. Since indemnity benefits are limited by a statutory maximum, higher wages do not universally equate to higher benefit amounts. Accordingly, to maintain an appropriate relationship between the premiums paid and the losses expected, it is appropriate to limit the payroll utilized in premium determination on certain policies.

The Payroll Limitation Program applies to two broad categories of employment classifications, both of which are described in the Rating Board's New York Workers' Compensation and Employers' Liability Manual ("Manual"):



Construction Classifications and Certain Non-Construction Classifications

As described in this pamphlet, the Payroll Limitation Program utilizes an employee's weekly wages to **adjust the payroll that is used in premium determination**. Accordingly, to participate in the program, employers must maintain proper and accurate payroll records and make those records available for review by their workers' compensation insurer.



Construction Classifications

The Payroll Limitation Program's application to **construction classification codes** is based on New York State statute. Specifically, the New York State Construction Employment Payroll Limitation Law, which was enacted in 1998, is contained within section 2304 of the New York State Insurance Law and section 89 of the New York State Workers' Compensation Law. These statutes limit the amount of weekly payroll that can be used to determine workers' compensation premiums for employers who perform commercial construction (construction of one or two-family residential housing is excluded from the statutory framework). It bears noting that **payroll limitation does not only apply to new construction**; rather, it is also applicable to remodeling, repair, and maintenance of existing structures.







For premium determination purposes, the New York Payroll Limitation Program **caps an individual employee's weekly payroll at the State's average weekly wage** in the prior calendar year, as published by the New York State Department of Labor. By way of example, as of July 1, 2023, the weekly payroll limitation is \$1,718.15, which was the average weekly wage in New York State in 2022. The current payroll limitation values are provided in the "Miscellaneous Values" table of the Loss Costs section of the Manual.



In determining the payroll amount on eligible classification codes for purposes of premium determination, an employer's payroll is considered to be the actual weekly payroll per employee subject to a maximum of the current New York payroll limitation value.



List of Eligible Construction Classifications

As of October 1, 2023, there are 79 construction classification codes subject to payroll limitation (listed below) and these codes are identified in Rule V(G)(1) of the Manual.

0042	Landscape Gardening – All Operations to Completion & Drivers
3365	Welding or Cutting – NOC – All Operations to Completion & Drivers
3724	Machinery or Equipment Erection or Installation – NOC – All Operations to Completion & Drivers
3726	Boiler Installation or Repair – Steam – All Operations to Completion
3737	Machinery or Equipment Repair or Servicing at Customers' Premises – NOC – All Operations to Completion & Drivers
5000	Chimney Construction – Not Metal – All Operations to Completion
5022	Masonry – NOC – All Operations to Completion
5037	Painting – Metal Structures – Over Two Stories in Height – All Operations to Completion & Drivers
5040	Iron or Steel Erection – Frame Structures – All Operations to Completion
5057	Iron or Steel Erection – NOC – All Operations to Completion
5059	Iron or Steel Erection – Frame Structures – Not Over Two Stories in Height – All Operations to Completion
5102	Door, Door Frame or Sash Erection – Metal or Metal Covered – All Operations to Completion
5160	Elevator Erection or Repair – All Operations to Completion
5183	Plumbing – NOC – All Operations to Completion & Drivers
5184	Boiler or Steam Pipe Insulating – All Operations to Completion & Drivers
5188	Automatic Sprinkler Installation – All Operations to Completion & Drivers

5190	Electrical Wiring – Within Buildings – All Operations to Completion & Drivers
5193	Oil or Gas Burner Installation, Service or Repair Shop – All Operations to Completion & Drivers
5213	Concrete Construction – NOC – All Operations to Completion
5221	Concrete or Cement Work – Floors, Driveways, Yards or Sidewalks – All Operations to Completion & Drivers
5222	Concrete Construction in Connection with Bridges or Culverts – All Operations to Completion
5223	Swimming Pool Construction – Not Iron or Steel – All Operations to Completion & Drivers
5348	Marble or Stone Setting – Inside – All Operations to Completion
5402	Greenhouse Erection – All Operations to Completion
5403	Carpentry – NOC – All Operations to Completion
5428	Storm Door, Storm Sash, Screens or Weather-Stripping Installation – All Operations to Completion
5429	Cabinet Works Installation – All Operations to Completion
5443	Lathing – All Operations to Completion & Drivers
5445	Wallboard Installation – Within Buildings – All Operations to Completion & Drivers
5462	Glazier – Away From Shop – All Operations to Completion & Drivers
5473	Asbestos Removal Operations – Contractor – NOC – All Operations to Completion
5474	Painting or Decorating – NOC – All Operations to Completion & Drivers
5479	Insulation Work – NOC – All Operations to Completion & Drivers

5480	Plastering – NOC – All Operations to Completion & Drivers
5491	Wallpaper Hanging – All Operations to Completion & Drivers
5506	Street or Road Construction – Paving or Repaving – All Operations to Completion & Drivers
5507	Street or Road Construction – Sub-Surface Work – All Operations to Completion & Drivers
5508	Excavation – Rock – All Operations to Completion & Drivers
5536	Air Conditioning and Heating Duct Work – Shop and Outside – All Operations to Completion & Drivers
5538	Sheet Metal Work Erection, Installation or Repair – NOC – Shop or Outside – All Operations to Completion & Drivers
5545	Roofing – NOC – All Operations to Completion & Drivers
5547	Roofing – Built-Up – All Operations to Completion & Drivers
5606	Contractor – Executive Supervisor, Construction Executive, Construction Manager, Construction Superintendent or Project Manager
5610	Cleaner – Debris Removal – Construction or Erection
5648	Aluminum, Plastic or Vinyl Siding Installation – All Operations to Completion & Drivers
5651	Carpentry – Dwellings – Three Stories or Less – All Operations to Completion
5701	Wrecking – Buildings – Not Marine – All Operations to Completion & Drivers
5703	Building Raising or Moving – All Employees – All Operations to Completion & Drivers
5709	Wrecking – Not Building or Marine Wrecking – All Operations to Completion

6003	Pile Driving – NOC – All Operations to Completion & Drivers
6005	Breakwater or Jetty Construction – All Operations to Completion & Drivers
6017	Dam or Lock Construction – Concrete Work – In Connection with Dams or Locks – All Types – All Operations to Completion & Drivers
6018	Dam or Lock Construction – Earthmoving or Placing – In Connection with Dams or Locks – All Types – All Operations to Completion & Drivers
6045	Levee Construction – All Operations to Completion & Drivers
6204	Drilling – NOC – All Operations to Completion & Drivers
6216	Gas or Oil Lease Work – NOC – Natural Gas – By Contractor – All Operations to Completion & Drivers
6217	Excavation – NOC – All Operations to Completion & Drivers
6229	Irrigation System Construction – All Operations to Completion & Drivers
6233	Gas or Oil Pipeline Construction – All Operations to Completion & Drivers
6235	Oil or Gas Well – Drilling or Redrilling – All Operations to Completion & Drivers
6251	Tunneling – All Operations to Completion
6252	Shaft Sinking – All Operations to Completion
6306	Sewer Construction – All Operations to Completion & Drivers
6319	Gas Main or Connection Construction – All Operations to Completion & Drivers
6325	Conduit Construction – For Cables or Wires – All Operations to Completion & Drivers
6400	Fence Erection – Metal – All Operations to Completion
6701	Railroad Construction – All Operations to Completion & Drivers

7536	Cable Installation – All Operations to Completion & Drivers
7538	Electric Light or Power Line Construction – All Operations to Completion & Drivers
7601	Telephone, Telegraph or Fire Alarm Line Construction – All Operations to Completion & Drivers
7855	Railroad Construction – Laying or Re-laying Tracks – No Work on Elevated Railroads – All Operations to Completion & Drivers
8227	Construction or Erection Permanent Yard
9526	Scaffolds, Hod Hoists or Construction Elevators – Built-Up From the Ground – Installation, Repair or Removal – All Operations to Completion & Drivers
9527	Scaffolds – Sidewalk Bridges – Not Over One Story in Height – Installation, Repair or Removal – All Operations to Completion & Drivers
9534	Mobile Crane and Hoisting Service Contractors – NOC – All Operations to Completion & Drivers
9539	Awning, Tent or Canvas Goods Erection, Removal or Repair – All Operations to Completion & Drivers
9545	Bill Posting – All Operations to Completion & Drivers
9549	Advertising Co. – All Operations to Completion & Drivers
9553	Sign Painting or Lettering on Buildings or Structures – All Operations to Completion & Drivers

Please note that **employers in the construction industry may also be eligible for a premium credit** under the New York Construction Classification Premium Adjustment Program or CPAP. For more information on the CPAP program, please refer to the Learning Center on the Rating Board's website at www.nycirb.org.

Non-Construction Classifications

The Payroll Limitation Program also applies to the following two categories of non-construction classifications: (i) employers with payroll in classification codes identified in Rule V(F)(1)(a) of the Manual, and (ii) executive officers, members of LLCs, partners, and sole proprietors.



The Payroll Limitation Program is applied to the non-construction classification codes and occupations in the same manner as they are applied to construction classifications: the part of an employee's average weekly pay in excess of the applicable maximum weekly payroll limitation is excluded for the purposes of premium determination.

I. Employers with Payroll in Classification Codes Identified in Rule V(F)(1)(a) of the Manual

For the classes listed in the table below, **the maximum payroll limitation is set at four times the projected State average weekly wage.** As of October 1, 2023, the payroll limitation for employees in these classifications is \$7,075.

7610	Radio or Television Broadcasting Station – All Employees & Clerical, Outside Salespersons, Drivers
8280	Racing Stables & Drivers
9071	Restaurant – Full Service – Including Entertainers and/or Musicians (Note: payroll limitation only applies to the entertainers or musicians)
9074	Bar, Dance Club, Lounge, Nightclub or Tavern – Including Entertainers and/or Musicians (Note: payroll limitation only applies to the entertainers or musicians)
9157	Theatrical Production in which any Players or Entertainers Dance, Skate or Perform Acrobatic Acts – Players, Entertainers or Musicians
9158	Theatrical Production in which any Players or Entertainers Dance, Skate or Perform Acrobatic Acts – All Other Employees

9159	Theatrical Production - NOC - Players, Entertainers or Musicians
9160	Theatrical Production – NOC – All Other Employees
9178	Athletic Team or Park – Non-Contact Sports
9179	Athletic Team or Park – Contact Sports
9186	Carnival, Circus or Amusement Device Operator – Traveling – All Employees & Drivers
9610	Motion Picture Production – In Studios or Outside – All Operations up to the Development of Negatives & Drivers

Example



A Broadway actor or actress who dances during their performance would be classified to **code 9157** (Theatrical Production in which any Players or Entertainers Dance, Skate or Perform Acrobatic Acts – Players, Entertainers or Musicians) and be subject to payroll limitation. If the Broadway actor or actress in this hypothetical makes \$19,230 per week (or \$1,000,000 per year), the payroll utilized for premium determination purposes would be limited to \$7,075 per week (or \$367,900 per year) based on the New York maximum weekly payroll limitation value of \$7,075 effective October 1, 2023.

II. Executive Officers, Members of LLCs, Partners and Sole Proprietors

For this category, the payroll limitation is set at one and a half times the projected State average weekly wage. As of October 1, 2023, the **payroll limitation for this category is \$2,650.**

Example



A corporate executive officer classified to **code 8809 (Executive Officers – NOC – Not Foremen, Workers or Salespersons)** would be subject to payroll limitation. If the corporate executive officer in this hypothetical makes \$5,769 per week (or \$300,000 per year), the payroll utilized for premium determination would be limited to \$2,650 per week (or \$137,800 per year) based on the New York maximum weekly payroll limitation value of \$2,650 effective October 1, 2023.

For additional information relating to Payroll Limitation, please visit the Rating Board's website at www.nycirb.org.